Availability and use of UK based ethnicity data for health research

Rohini Mathur, Pathways, LSHTM
Emily Grundy, Pathways, University of Cambridge
Liam Smeeth, Pathways, LSHTM
SUMMARY

The aim of this working paper is to inform researchers of the availability of ethnicity data in population based datasets which are available for use in epidemiological and social science research. The paper begins by introducing the concept of ethnicity and problems associated with definition and classification. Secondly, the paper charts the evolution of ethnicity recording in the UK census and how this has been incorporated across the NHS. Thirdly, the paper focuses down on to the relationship between ethnicity and health and describes electronic NHS databases in which routinely collected ethnicity data are available for research purposes. Finally, the paper briefly reviews existing work on ethnicity and health which has been undertaken using population wide data from the ONS Longitudinal Study and NHS databases.
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1. INTRODUCTION

1.1 DEFINITIONS OF ETHNICITY

Historically, the term ethnicity has been used synonymously with ‘race’- the construction of humankind as being made up of biologically distinct sub-groups. Developed in the 19th century, theories about ‘race’ were used as a means to justify the superiority of ‘Caucasians’ and policies supporting imperialism, eugenics and slavery.\textsuperscript{1-4} However, the notion of race as a genetically immutable trait has been widely discredited over the past 50 years, in part due to the fall of Nazi Germany, and definitions of race and ethnicity have diverged considerably.

In contrast to ‘race’ which was defined by those in positions of power and imposed upon others, ethnicity is now understood to reflect an individual’s own self-identification, which encompasses a broad range of socially constructed characteristics. As such, ethnic self identification can be fluid over time, responding to political and cultural forces.\textsuperscript{5,6} It is now widely recommended that the concept of ethnicity replace the unscientific concept of ‘race’ in all spheres of research as it is a more meaningful way of grouping individuals with some shared identity- encompassing, but not limited to, country of birth, religion, language, cultural practices, and geography.\textsuperscript{3,5} The UK Department of Health defines ethnicity as “complex, multifaceted and subjective”, and defined by “a shared history, a common cultural tradition; a common geographical origin; descent from common ancestors; a common language; a common religion; and a distinct group within a larger community” (p18).\textsuperscript{7}

Ethnic identity can evolve both within individuals over time and between generations. This is particularly salient for countries such as the UK where historic changes in migration patterns over the past century have increased the ethnic diversity of the population and created new ethnic categories for later generations born in the UK. For example, first generation migrants may identify ethnically with their home country, while their offspring may identify more strongly with newer social networks, though both these may adapt over time. Similarly, children born to parents from different ethnic origins may identify with either parent or create a new identity for themselves.

The UK differs from the USA in that there is no legal requirement for the inclusion of ethnic minority groups in publicly funded research which can provide the evidence base for guidance and policy tailored to ethnically diverse populations.\textsuperscript{8} Furthermore, much previous research on the UK population has not considered ethnicity as an explanatory variable of interest, and thus has not been able to investigate ethnic inequalities.\textsuperscript{9} Moreover, there are concerns about the quality of some of
the previous research that has been undertaken with some researchers failing to explicitly report how their ethnic categories have been derived, which concepts they are intended to represent and what role they expect ethnicity to play in the phenomenon under study.\textsuperscript{10-11}

1.2 CHALLENGES IN CLASSIFYING ETHNICITY

One of the conceptual challenges of disaggregating populations by ethnicity is the way in which ethnic groups are defined and understood. Ethnic groups themselves should not be considered to be homogeneous as it is well established that high level groupings can conceal significant heterogeneity.\textsuperscript{12-13} In both the USA and the UK it has been acknowledged that the ethnic categories used in official statistics are, to some extent, arbitrary and have been selected primarily for pragmatic reasons; The US directive for the collection of race and ethnicity data states “These classifications should not be interpreted as being scientific or anthropological in nature”.\textsuperscript{3,14} Indeed, one of the concerns about the original ethnicity question considered for use in the UK 1981 Census was that:

\begin{quote}
“The question confused colour with ethnic and national origin and the category “white” in particular would be open to sensational and damaging treatment in the popular Press (page 12).”\textsuperscript{15}
\end{quote}

There is no way to create a classification scheme that is valid and meaningful across all contexts, as the relevance and validity of ethnic categories depends entirely upon the context in which they are used. This provides a challenge when conducting epidemiological research into ethnicity where categories for explanatory variables must be meaningful, discrete and fixed in order to be interpretable. In order to effectively investigate ethnicity- it must be operationalized into practical analytical categories which are understood to encompass the rich variety of concepts, but are however constrained by the time and socio-cultural context in which they were developed.\textsuperscript{16} A further important pragmatic consideration is that categories used must allow identification of groupings large enough for meaningful statistical analysis.

Just as individuals can change their ethnic identity over time, so too has the classification of ethnicity evolved, with more categories being included in standard classifications, reflecting numerical growth in representation of certain groups on the one hand, and on the other more nuanced understanding of meaningful categories. Provided that researchers recognize the limitations of categories and approach them critically, the study of ethnic differences can provide vital information about the
patterns of health and social indicators and provide an essential foundation for tackling inequalities between different populations. As articulated by Mason (1990):

“We should not be afraid to use categories which are not embraced by actors themselves if these can illuminate patterns of disadvantage and domination. We must, however, be clear when we are doing so and not imply that these categories coincide with the identities of those to whom they refer.”

2. **EVOLUTION OF ETHNICITY RECORDING IN THE UK CENSUS**

The origins of the modern system of ethnic group data collection in the UK can be traced to the Census Act of 1920 which recommended that ‘race and nationality’ statistics be collected as part of the census for Great Britain in order to better understand the needs and circumstances of the population. However, at the time, it was felt that the existing question on country of birth, which had been used since 1841, was sufficient; the recommendation would not be acted on for another 60 years.

In lieu of a national programme to capture ethnicity information for the whole population, the collection of ethnic statistics was incorporated into national surveys, the first of which was the General Household Survey for Great Britain. Launched in 1971, the GHS captured information on aspects of family life, education, health and employment in order to inform social policy and resource allocation by the government. Contrary to principles widely held today, the GHS required that ethnicity be assigned by the interviewer, who was asked to record whether, upon visual inspection, the respondents appeared “White”, “Coloured”, or “Unknown”. If a child was unseen, his or her ethnicity was “imputed” from that of their parents. Self classification of ethnic origin was eventually introduced to the GHS in 1983 and used until the survey’s close in 2012.

The 1981 Census

The question of recording ethnicity in the census was revisited in the years leading up to the 1981 Census when it became clear that country of birth was no longer sufficient for tracking the growth of the increasingly diverse UK population. As an interim measure, a question on parent’s country of birth was included in the 1971 Census, with the intention of deriving ethnicity indirectly. However,
large scale immigration from both the Commonwealth and Europe dating back to the 1950’s meant that questions on country of birth, and parent’s country of birth were less relevant given the growth in second and third generation ethnic minority populations born in the UK. Despite extensive pilot testing and the development of a draft question, the plan to incorporate an ethnicity question was eventually abandoned due to strong opposition from civilian groups and the poor acceptability of the question to Afro-Caribbean populations following tensions in the 1970’s.\textsuperscript{23-24}

Following the 1981 Census, an enquiry by the House of Commons Home Affairs Committee on Race Relations concluded that questions on ethnicity and language should be included in the 1991 Census. A House of Commons Select Committee Report set out the positive aspects of monitoring ethnic information, stating:

\begin{quote}
"The object of asking ethnic questions is, in conjunction with other indicators of general disadvantage, to assist Government and local authorities to identify and work against all aspects of racial disadvantage and racial discrimination."\textsuperscript{25}
\end{quote}

**The 1991 Census**

Bolstered by high levels of support from the 1989 post enumeration survey, a question on ethnicity was added to the 1991 Census for England, Wales, and Scotland, but not Northern Ireland, where a question on ethnicity was introduced in 2001.\textsuperscript{26-28} The term “ethnic group” was used instead of “ethnic origin”- which was found to be less acceptable to respondents.\textsuperscript{29}

The concept of ethnicity adopted by the census was, and remains, that of self classification as recommended by the Commission for Racial Equality, ensuring that ethnicity refers to the individuals’ self perception, rather than how they appear to others.\textsuperscript{24}

In 1991, the ethnic group question for Great Britain consisted of seven pre-coded categories visible on the household form plus 28 additional ethnic groups derived from any multi-ticking of the boxes and the written descriptions given in “Black other” and “other” ethnic group boxes (Table 1). Written descriptions which had the same or similar meaning to one of the pre-coded categories were assigned the relevant code between 0 and 6. Written responses for ‘black other’ were assigned a code between 7 and 17, while written responses for “any other ethnic group” were allocated a code between 18 and 34.\textsuperscript{30} In the 1991 Census, 98.6% of respondents selected a pre-coded category while 1.4% specified their ethnic group in the free text area.\textsuperscript{23} Output from the 1991 Census was collapsed
into 10 categories. In Scotland, this was further reduced to 4 categories. Many outputs from the 1991 Census also included a “born in Ireland” category derived from the country of birth question.

There is criticism that the 1991 ethnic group question was too limited and managed only to separate “non-white” ethnic groups from the “white” non-ethnic majority - separating out Black and south Asian groups, but grouping together “White” populations despite known heterogeneity in terms of health and social circumstances.32 31 Furthermore, it did not allow individuals to identify themselves as British, regardless of their geographic or ancestral origin.22 32  For example, 26% of the free text responses under the “Black-other” category stated “British”.32

The 2001 Census
In response to lobbying for the recognition of the poor social conditions for Irish populations born both inside and outside Great Britain, the 2001 Census expanded the White category to differentiate British, Irish and ‘Other’ white. The other significant change from the 1991 Census was the addition of a mixed ethnicity category, which recognized the significant population of individuals born to parents of different ethnic groups.16 This increased the number of ethnic group categories to 16 in England and Wales, 14 in Scotland and 12 in Northern Ireland.33  Religion was added for the first time to the 2001 Census for Great Britain as an optional question. Pilot testing of the 2001 Census found that some respondents felt that religion was a more useful indicator, particularly for individuals from south Asia and Ireland, where religion may form the primary measure of identity instead of ethnicity.34

The 2011 Census
In the recently completed 2011 Census, the White category was further expanded to incorporate Gypsy or Irish Traveller. Furthermore, Chinese ethnicity was reclassified from the ‘other’ group to Asian, while a new category for Arab was added to the other group. In the previous 2001 Census, only people selecting “White” ethnicity could identify as “British”. This problem was addressed in the 2011 Census by creating a distinct question for national identity; thus respondents could identify themselves as British, or any other nationality, independently of ethnicity.35 According to the 2001 Census for England and Wales, 8% of the UK population identified themselves as members of minority ethnic groups. Furthermore, 8% of the population of England and Wales in 2001 was born out of the UK; half of this group classified themselves as non-white.
The UK is now one of the few countries in Europe that emphasizes the need for positive action to promote equality via the collection of official ethnic group statistics. In a recent review of practices of data collection in censuses across Europe, only 5 out of 35 countries surveyed across Europe collected ethnicity data in the most recent census, of which the UK was one. Since the Race Relations Act of 1968, the official collection of ethnic group statistics has been mandated as an essential first step towards identifying and overcoming ethnic inequalities.

**Geographical Harmonisation**

The ethnic categories and terminology used in England, Wales, Scotland, and Northern Ireland differ slightly based on local requirements. When compiling or comparing statistics across Great Britain and the UK, these data are harmonised by the office for national statistics and presented in high level groupings (ONS).

**Temporal Harmonisation**

The question on ethnicity has been refined over the past three waves of the census, making direct comparisons problematic. Using a reduced set of seven high level categories has been found by Simpson and Akinwale (2006) to show stability over time (Table 4).

**Table 4. Census Ethnicity groups 1991-2001**

<table>
<thead>
<tr>
<th>1991 Categories</th>
<th>2001 Categories</th>
<th>Harmonised Groups</th>
</tr>
</thead>
<tbody>
<tr>
<td>White</td>
<td>White + all subgroups</td>
<td>White</td>
</tr>
<tr>
<td>Black Caribbean</td>
<td>Black or Black British- Caribbean</td>
<td>Black Caribbean</td>
</tr>
<tr>
<td>Black African</td>
<td>Black or Black British- African</td>
<td>Black African</td>
</tr>
<tr>
<td>Indian</td>
<td>Asian or Asian British- Indian</td>
<td>Indian</td>
</tr>
<tr>
<td>Pakistani</td>
<td>Asian or Asian British- Pakistani</td>
<td>Pakistani</td>
</tr>
<tr>
<td>Bangladeshi</td>
<td>Asian or Asian British- Bangladeshi</td>
<td>Bangladeshi</td>
</tr>
<tr>
<td>Chinese</td>
<td>Chinese or Other- Chinese</td>
<td>Chinese</td>
</tr>
<tr>
<td>Black - Other</td>
<td>Black or Black British- Other Black</td>
<td>Other (not comparable over time)</td>
</tr>
<tr>
<td>Other- Asian</td>
<td>Asian or Asian British- Other Asian</td>
<td>Other</td>
</tr>
<tr>
<td>Other</td>
<td>Chinese or Other- Other</td>
<td>Other</td>
</tr>
<tr>
<td>Other</td>
<td>Mixed + all subgroups</td>
<td></td>
</tr>
</tbody>
</table>

*Simpson and Akinwale (2006)*
3. THE RELATIONSHIP BETWEEN ETHNICITY AND HEALTH

In health research, ethnicity can provide valuable information about shared exposures for individuals with similar geographic origin, culture, language, beliefs about and access to health services. Across the UK, large-scale surveys have shown that minority ethnic groups experience higher rates of disease and poorer health related outcomes than the ‘White British’ population; in particular, rates of cardiovascular disease and diabetes are higher in these groups, with disease onset at younger ages, and at lower levels of risk.43-46,47

When hypothesizing about and interpreting the mechanisms through which ethnicity is related to health, it is essential to be clear that health outcomes are determined by factors associated with ethnicity, not ethnicity itself. The distribution of these factors, such as genetic influences, socio-economic deprivation, migration status, cultural practices, and lifestyle manifest unequally in different population groups, and can be conceptualized broadly as ethnic differences.

Genetic influences

It is widely accepted that genetically distinct races are a myth, and that the genetic diversity within so called “races” is greater than that between races. Thus defining how ethnicity as a social construct impacts upon health and healthcare use is complicated. Though current uses of the ethnicity as a variable of interest focus on social causes, this does not preclude the existence of some pertinent genetic variation which can influence health. For example, the prevalence of the BrCA gene for breast cancer is higher amongst Ashkenazi Jewish populations, while the prevalence of the gene for sickle cell trait is highest amongst populations from Southern Europe, Africa, and the Caribbean.48-49 Similarly, biological differences related to ethnicity are now being recognized and incorporated into evidence based guidelines for clinical practice in the UK. Examples include the increased predisposition to type 2 diabetes and cardiovascular disease amongst South Asian groups—which has prompted the recommendation for the use of different thresholds for overweight and obesity in this population.50-51

Socio-economic deprivation

There is a well established social gradient in health, with individuals of lowest socio-economic position experiencing poorer health outcomes than less deprived groups.52 Experiences of deprivation differ between ethnic groups, with individuals from some ethnic minority populations more likely to live in deprived neighbourhoods and be unemployed than the general
population. These ethnic disparities in health are inextricably linked to socioeconomic factors, with ethnic minority groups more likely to live in the most deprived boroughs of England. For example, maps illustrating ‘hot spots’ for diabetes risk in east London highlight not only the uniformly elevated risk for South Asian individuals across the borough but also reveal remarkable similarities to the poverty maps created in the late 19th Century. Earlier research into the relationship between ethnicity and deprivation has often assumed that all ethnic groups experience disadvantage equally. However, research based on the UK Census shows that while Bangladeshi and African populations are more likely to live in deprived areas, Indian and Chinese groups live in more affluent areas and experience less material deprivation.

Migration
Though individuals mostly migrate to improve life for themselves and their families, the experience can often have negative influences on health; In addition to the physical and psycho-social stress of relocating to a place where limited language skills and lack of social network may limit economic opportunities, migrant groups may also experience stigma and prejudice, increasing the likelihood of poor health outcomes among this population. Furthermore, new immigrants are more likely than the host population to live in areas of high deprivation such as inner cities and have poor access to health and social services.

These experiences may counter any initial advantage that new migrants may experience via the ‘healthy migrant effect’, which hypothesizes that individuals who migrate long distances, particularly internationally, are healthier, better educated and less disadvantaged than those who remain in the home country. This health selection effect is evidenced in lower mortality and chronic disease prevalence amongst first generation migrants compared to those in the host country. However, over time the process of ‘acculturation’, or the adoption of local lifestyle, dietary, and cultural practices, as well as the ‘wearing off’ of initial selective influences, may cause the health profile of migrant populations and their descendents to converge with that of the host population.

Cultural practices and lifestyle
Shared cultural norms around health seeking behaviours, diet and exercise, and religious practices may directly impact health in both positive and negative ways; For example, the fourth Health Survey for England found that while rates of smoking are higher in Bangladeshi men compared to other men in England, over 90% of all Bangladeshi adults are non-drinkers.
4. Availability of Ethnicity Data in Census Microdata

Ethnicity data are available for the whole UK population at an aggregate level, and at an individual level for smaller samples of the population. Two particular census datasets of interest when examining health outcomes and ethnicity are the Samples of Individual Person-Level records (SARs) and the Office for National Statistics (ONS) Longitudinal study of England and Wales (LS).

SARS data have been available since 1991 and are made up of anonymised individual level records with high levels of detail for socio-demographic, household, and geographical information for each individual. These data cannot be linked over time, but do provide large cross-sectional cuts of the Census return. The SARs for 2001 contained information for 1.8 million individuals, representing 3% of all records that year.62

The ONS Longitudinal Study links data from the previous five censuses with demographic events of births, deaths, and cancer registrations. The data set also includes information on birth weight and deaths among infants born to sample members and birth weight of new sample members joining the study at birth. The sample constitutes approximately 1% of the England & Wales population and is selected based on four birthdates during the year.63 Events are added to the LS via the NHS Central Register which includes registration and de-registration from a doctor, deaths, and cancer registrations.64 Two ‘sister’ studies covering Scotland and Northern Ireland respectively have subsequently been established. The Scottish Longitudinal Study (SLS) includes records from the 1991 and subsequent Censuses linked, as with the main ONS LS to vital registration data and additionally to hospital admission and discharge data.65 The Northern Ireland Longitudinal Study (NILs) dates from the 2001 Census and includes potential linkage for specified projects to a wider range of health and social care data, including prescription, cancer screening and dental service records, subject to specific ethical and legal approval.66
5. AVAILABILITY OF ETHNICITY DATA IN ELECTRONIC NHS DATABASES

In the UK, population based research into the relationship between ethnicity and health is typically conducted either using Census data, large-scale surveys, or computerised medical records collected throughout the NHS. The availability of ethnicity data in census outputs and large-scale social surveys across the UK has been detailed extensively by the Economic and Social Data Service.\textsuperscript{67} The section below describes briefly the ethnicity data held in computerised databases across the National Health Service.

The services provided by the National Health Service in the UK fall into two broad categories; primary care services include all care provided by general practitioners, dentists, community pharmacies, community nurses, and optometrists. Secondary care services encompass all care administered in hospital settings by both NHS and private providers.

Although ethnicity recording was mandated across the National Health Service in 1991 alongside the Census, until recently, electronic health records have been of limited use for examining associations between ethnicity and health due to the poor completeness and quality of the data.\textsuperscript{68-69} Instead, past studies exploring ethnicity have variously ascribed patient ethnicity indirectly via name-recognition software or by estimating ethnic population size from Census data. Both these methods are of questionable validity, particularly for individuals of mixed ethnicity and for descendents of migrants\textsuperscript{70-73}. However, individual level ethnicity data is becoming increasingly available in both primary and secondary care data sources, providing a novel opportunity to conduct research across the whole of the UK population into ethnic differences in the healthcare usage and outcomes.

The UK has the advantage of near-universal registration with general practitioners, around 98% of the entire population. As such, analyses of the registered patient population are widely representative, though notable exceptions include homeless populations, who are less likely to access GP services, and special populations such as the armed forces and prison populations.\textsuperscript{74-75} Additional linkages to secondary care data, disease registries, surveys and vital statistics give these databases unique value for observational studies and increasingly for pragmatic clinical trials.\textsuperscript{76-81}
5.1 PRIMARY CARE

The computerization of health care records across both primary care and secondary care has generated enormous potential for population based research on morbidity and the use of health services. The movement to computerised health records in primary care began in the 1980’s and was supported by government funding for primary care computers and the introduction of financial incentives to reach targets which were most easily illustrated using computerised records.82

The recording of ethnicity data in primary care was introduced across the UK in 1991 at the same time as the introduction of questions on ethnicity in the Census. Initially, the usability of ethnic group data coded in electronic health records was low- primarily due to poor data quality stemming from incomplete and inaccurate recording.73 Within primary care, the incentivisation of ethnicity recording under the Quality and Outcomes Framework in 2004 dramatically increased recording to levels of over 90% for all newly registered patients.83-84 The QOF is a voluntary annual reward scheme that was introduced in 2004 to incentivise achievements of targets for clinical care in general practices.85 Under the scheme, general practices were awarded £125 annually for achieving a target of recording ethnicity for 100% of newly registered patients33 34. In 2008 this scheme was replaced with a new enhanced service scheme which remunerated practices with 5.6 pence per patient for recording ethnicity and first language in all new registrations.84 The recording of ethnicity was removed from the programme in April 2011 as it is now expected that general practices will record ethnicity, along with first language, routinely in order to meet the needs of their registered populations.86 Publicly available QOF outcomes data shows that, as of 2011, over 90% of UK practices are recording ethnicity for all of their newly registered patients (Figure 1).
Figure 1. Proportion of UK practices achieving 100% ethnicity recording for all newly registered patients

*Graph produced using freely available NHS data\textsuperscript{87}, Data for UK and Wales missing values for 2010

The Read clinical classification system used throughout primary care maps to the 16 main categories for ethnic group based on the 2001 Census with 88 daughter codes encompassing all ethnic backgrounds (including some religions - see appendix table 1).\textsuperscript{88} Primary care computer systems can also record ethnic categories according to the 1991 Census classification, though these codes are now outdated.

**Primary Care Databases**

Across the UK there are numerous primary care databases which bring together electronic patient records; however most of these cover small geographical areas, or small numbers of general practices. Three databases which provide patient data from across the UK and which are available for use by researchers are the Clinical Practice Research Datalink (CPRD), The Health Improvement Network Database (THIN) and the QRESEARCH databases. While CPRD and THIN collect patient data from general practices using Vision clinical management software, QRESEARCH collates data from practices using EMIS software.\textsuperscript{77 89-90}
Clinical Practice Research Datalink (CPRD)

The CPRD (previously the General Practice Research Database) is a clinical research database which was initially set up in 1987 as a commercial data bank by the company VAMP (Value Added Medical Products).\(^{90-91}\) Now run by the Medicines and Health Care products Regulatory Agency, the CPRD contains longitudinal primary care records for approximately 3.4 million patients registered with around 500 practices using Vision clinical software across the UK. Continuous observational data has been collected in most practices for over six years yielding over 30 million patient years of observation.\(^{92}\)

Practices are required to record a minimum of 95% of prescribing and relevant patient encounter events. Data from practices are routinely validated by internal checks.\(^{93}\) Practices that meet the quality standard are flagged as being “up to standard”, indicating that their data is suitable for research. The first practice to meet these quality criteria did so in 1987, with most practices reaching the same level of quality by 1991. Practices input data onto their standard systems and download anonymised data every 6 weeks which the CPRD then append monthly to the continually growing database.\(^{90}\)

Ethnicity data has been available in the CPRD since its inception, with recording practices in line with NHS data reporting requirements for primary care.

The Health Improvement Network Database (THIN)

The THIN primary care research database was formed in May 2002 with data collection started in 2003.\(^{91}\) THIN provides anonymised clinical data from 420 general practices using Vision software in England, Scotland, Wales and Northern Ireland. The database includes a nationally representative sample of 5% of the UK population. As of 2010, THIN had access to 479 practices, 3.7 million active patients and 9.1 million patients in total.\(^{94}\) Data entered into the THIN database undergoes quality checks similar to those conducted in CPRD.\(^{95}\) Ethnicity is available in the THIN database using primary care Read codes which can be grouped into the 16 categories of the 2001 census.

QRESEARCH

The QRESEARCH database was established in 2003 as a joint not-for-profit venture between the University of Nottingham and Egton Medical Information Systems Ltd (EMIS). The database consists of fully anonymised health records for over 13 million patients from over 660 practices across the UK.
Ethnicity is available in the QRESEARCH database using primary care Read codes which can be grouped into the 16 categories of the 2001 census.

5.2 SECONDARY CARE

Hospital episode statistics (HES) have been collected since 1989 on all patients in England receiving care in NHS or NHS commissioned hospitals (such as private hospitals). Prior to the introduction of HES, only 10% of admitted patient data was recorded nationally. Data on inpatient episodes has been available since 1989 while data on accident and emergency admissions has been available since 2007. The collection of ethnicity data was introduced into HES in 1995 following a Data Set Change Notice which outlined requirements for mandatory and uniform collection of ethnic group data. The ethnic codes first introduced in 1995 were amended in April 2001 to match the groupings of the 2001 Census. In 2010, completeness of valid ethnicity coding (excluding not known or not stated) was at 91.4%. Ethnic group information has been available for outpatients since 2003 and Accident & Emergency admissions since its inception.

Table 5. Description of grouped ethnic categories used in Hospital Episode Statistics

<table>
<thead>
<tr>
<th></th>
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</tr>
</thead>
<tbody>
<tr>
<td>0 White</td>
<td>A British (White)</td>
<td>An = British (White)</td>
</tr>
<tr>
<td>1 Black Caribbean</td>
<td>B Irish (White)</td>
<td>Bn = Irish (White)</td>
</tr>
<tr>
<td>2 Black African</td>
<td>C Any other White background</td>
<td>Cn = Any other White background</td>
</tr>
<tr>
<td>3 Black Other</td>
<td>D White and Black Caribbean (Mixed)</td>
<td>Dn = White and Black Caribbean (Mixed)</td>
</tr>
<tr>
<td>4 Indian</td>
<td>E White and Black African (Mixed)</td>
<td>En = White and Black African (Mixed)</td>
</tr>
<tr>
<td>5 Pakistani</td>
<td>F White and Asian (Mixed)</td>
<td>Fn = White and Asian (Mixed)</td>
</tr>
<tr>
<td>6 Bangladeshi</td>
<td>G Any other Mixed background</td>
<td>Gn = Any other Mixed background</td>
</tr>
<tr>
<td>7 Chinese</td>
<td>H Indian (Asian or Asian British)</td>
<td>Hn = Indian (Asian or Asian British)</td>
</tr>
<tr>
<td>8 Any other ethnic group</td>
<td>J Pakistani (Asian or Asian British)</td>
<td>Jn = Pakistani (Asian or Asian British)</td>
</tr>
<tr>
<td>9 Not given</td>
<td>K Bangladeshi (Asian or Asian British)</td>
<td>Kn = Bangladeshi (Asian or Asian British)</td>
</tr>
<tr>
<td>X Not known</td>
<td>L Any other Asian background</td>
<td>Ln = Any other Asian background</td>
</tr>
<tr>
<td>M Caribbean (Black or Black British)</td>
<td>Mn = Caribbean (Black or Black British)</td>
<td></td>
</tr>
<tr>
<td>N African (Black or Black British)</td>
<td>Nn = African (Black or Black British)</td>
<td></td>
</tr>
<tr>
<td>P Any other Black background</td>
<td>Pn = Any other Black background</td>
<td></td>
</tr>
<tr>
<td>R Chinese (other ethnic group)</td>
<td>Rn = Chinese (other ethnic group)</td>
<td></td>
</tr>
<tr>
<td>S Any other ethnic group</td>
<td>Sn = Any other ethnic group</td>
<td></td>
</tr>
<tr>
<td>Z Not stated</td>
<td>Zn = Not stated</td>
<td></td>
</tr>
<tr>
<td>Z Not known</td>
<td>X = Not known</td>
<td></td>
</tr>
</tbody>
</table>
The 16 ethnic group categories defined by the 2001 Census for England and Wales currently form the national standard for mandatory ethnicity data collection across the National Health Service. In 2011, Scotland became the first country in the world to record ethnicity on death certificates. However, ethnicity is still not routinely recorded on birth certificates anywhere in the UK.

**Who records ethnicity information?**

In primary care it is expected that ethnicity will be recorded in one of two ways; either the patient will be asked to fill in a drop-down checklist similar to that of the 2001 Census, or the patient will be asked face to face either by the general practitioner or with other practice staff. This can take place during registration or consultation. In hospital settings, guidelines state that ethnicity should be self-reported by patients whenever possible, with assistance from relatives, interpreters, and advocates where necessary.
6. CURRENT USES OF POPULATION BASED ETHNICITY DATA FOR HEALTH RESEARCH

6.1 CURRENT USES OF ROUTINELY RECORDED ETHNICITY IN THE ONS LONGITUDINAL STUDY

All publications utilizing the ONS Longitudinal Study are listed in a database maintained by the Centre for Longitudinal Study Information and User Support (CeLSIUS). Of the 648 publications listed therein, as of January 2013, 22 have examined the relationship between ethnicity and health. Specifically, these studies explore ethnic differentials in birth weight, cancer, general health, long term limiting illness, and mortality.

Studies of birth weight have found that, in comparison to mothers of White ethnicity, non-White mothers have an increased risk of having low birth weight babies. Furthermore, this weight differential persists over generations. A study comparing babies born to Indian versus White parents has posited that the differences in birth weight are largely due to genetic factors, with infants of mixed parentage having a birth weight which falls between the two ethnic groups.

Research into cancer using the LS has focused primarily on the incidence of cancer amongst migrants born outside England and Wales compared to all individuals in the LS. Since this research uses LS data pre-dating 1991, country of birth is used to group individuals instead of ethnic group. These studies have shown great variation in the incidence of cancers by country of birth, with genetics hypothesised to play a greater role for more recent migrants, and environment for more longstanding groups such as the Irish and Scottish.

An examination of ethnic differences in long term limiting illness has shown that rates are increased in Black and South Asian groups compared to white, and lower amongst Chinese individuals and that these differences do not attenuate across generations.

Several studies reporting on the mortality of migrants from Ireland and Scotland living in England and Wales have highlighted increased mortality rates in these two groups compared the whole LS population. For individuals of Irish ethnicity, this excess mortality is found across first, second and third generation migrants in comparison to all other LS members, with the rate of excess mortality increasing over generations.
Turning to mortality of migrants from the rest of the world, research using the LS has confirmed higher mortality rates in migrants compared to those born in England and Wales, with duration of residence associated with increased mortality. 61 118 121

6.2 CURRENT USES OF ROUTINELY RECORDED ETHNICITY IN NATIONAL HEALTH CARE DATABASES

A search of MEDLINE, EMBASE, and Web of Knowledge in February 2012 identified 5 observational studies using UK wide primary care databases (THIN, and QRESEARCH) and 10 studies utilizing the Hospital Episode Statistics for England. All five studies set in primary care made use of patient data across the UK. Of the ten studies set in secondary care, five included patients from the whole of England, while the remainder selected patients from various regions of the country. In total, six studies incorporated ethnicity as a factor in a the derivation and validation of risk prediction models131-136; three studies examined access to and use of secondary care services137-139; two examined in-patient procedures140-141, three studies focussed on cancer142-144; and one on liver disease.145

Studies focusing on cancer found that the incidences of oesophageal and testis cancer were highest in the White population while the incidence of prostate cancer was highest for ethnic minority men.142-143 In a further study, the incidence of breast cancer was found to be lowest amongst South Asian women, though no ethnic differences in five year survival were evident. 144

Studies of secondary care usage found that ethnicity was a significant predictor of emergency hospital admission, or (any) readmission to hospital. Patients of Black and South Asian ethnicity had lower use of coronary revascularization surgery while Black and South Asian children with cancer were found to be less likely to die at home. A study by Hacker et al. found no ethnic differences in their study of waiting times to surgery.138

Studies of disease prevalence and risk uniformly reported increased risk in non-white groups-particularly South Asian groups for cardiovascular disease, chronic kidney disease, and Type 2 diabetes mellitus.
7. CONCLUSIONS

From unscientific beginnings, the concept of ethnicity has evolved to encompass the spectrum of biological, social, and cultural influences understood to form part of our individual identity. As the concept has evolved, so has the difficulty with which it can be operationalized into a single variable for research purposes. In the UK, and indeed worldwide, a pragmatic approach has been undertaken to create ethnic categories which are simple and meaningful, but still largely based on racial and geographic boundaries.

Routinely collected national data is already widely used to examine health outcomes by gender, age, socio-economic status, and country of birth. The introduction of standardized ethnic categories across the government and the NHS has massively increased the potential for these same data to examine ethnicity in great detail both across representative population samples as found in general practice databases and the ONS Longitudinal Study, and in selected population samples such as the Hospital Episode Statistics.

One key area for development is that of chronic disease management in the UK. Though research into ethnic disparities is ongoing, this has yet to be translated into concrete guidance for identifying, treating, and managing conditions differentially by ethnic group. One emerging use of routinely recorded ethnicity data is within pragmatic clinical trials, which use electronic health databases to examine the efficacy of widely prescribed interventions across a vast number of patients, for a lower cost than traditional clinical trials. Such studies would have the power to identify adequate numbers of eligible patients within each ethnic group, as well as track all clinical care provided in general practice. Studies using population based samples are key to generating findings which are generalizable to the whole population.

Furthermore, as the ONS Longitudinal Study progresses, the value of ethnicity data for identifying differences in health and mortality will increase as successive generations of migrant populations are born in the UK. The culmination of the 2011 Census means that a fifth time point can now be added to the Longitudinal Study, thus allowing for more robust examination of intergenerational differences in health and mortality, and for the identification of long term limiting illness and poor general health which may manifest differentially by ethnic group.

Finally, linkage of these datasets to further health and social data will allow us to fully explore the relationship between ethnicity and the wider determinants of health. The Clinical Practice Research Datalink is currently in the process of linking the CPRD database with cost data, prescribing data, and
disease registries. In addition to current linkages with the NHS central services and the ONS both the Scottish Longitudinal Study and the Northern Ireland Longitudinal Study include linkages to other records. The SLS, for example, includes hospital admissions and discharges and NILs can be linked to health and social care databases including cancer screening, prescription and dental services databases for specific projects, subject to legal and ethical approval. The scope of the England and Wales Longitudinal Study may be extended if similar linkage is permitted in the future.
8. References


64. Centre for Longitudinal Study Information and User Support. Means of Linkage.


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96. QRESEARCH. Qresearch: Practice Information Sheet, 2011.


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144. Downing A, West RM, Gilthorpe MS, Lawrence G, Forman D. Using routinely collected health data to investigate the association between ethnicity and breast cancer incidence and survival: what is the impact of missing data and multiple ethnicities? *Ethnicity & Health* 2011;16(3):201-12.


Appendix

Table 1. Evolution of ethnic categories used on the Census forms for England and Wales from 1991-2011

<table>
<thead>
<tr>
<th>1991</th>
<th>2001</th>
<th>2011</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>1 White</strong></td>
<td>White</td>
<td>White</td>
</tr>
<tr>
<td>1 British</td>
<td>1 English/Welsh/Scottish/Northern Irish/British</td>
<td></td>
</tr>
<tr>
<td>2 Irish</td>
<td>2 Irish</td>
<td></td>
</tr>
<tr>
<td>3 Any other White background (write in)</td>
<td>3 Gypsy or Irish Traveller</td>
<td>4 Any other white background (write in)</td>
</tr>
<tr>
<td><strong>Mixed</strong></td>
<td>Mixed/Multiple Ethnic Groups</td>
<td></td>
</tr>
<tr>
<td>4 White and Black Caribbean</td>
<td>5 White and Black Caribbean</td>
<td></td>
</tr>
<tr>
<td>5 White and Black African</td>
<td>6 White and Black African</td>
<td></td>
</tr>
<tr>
<td>6 White and Asian</td>
<td>7 White and Asian</td>
<td></td>
</tr>
<tr>
<td>7 Any other mixed background (write in)</td>
<td>8 Any other Mixed/multiple ethnic background (write in)</td>
<td></td>
</tr>
<tr>
<td><strong>Asian or Asian British</strong></td>
<td>Asian or Asian British</td>
<td></td>
</tr>
<tr>
<td>2 Indian</td>
<td>8 Indian</td>
<td>9 Indian</td>
</tr>
<tr>
<td>3 Pakistani</td>
<td>9 Pakistani</td>
<td>10 Pakistani</td>
</tr>
<tr>
<td>4 Bangladeshi</td>
<td>10 Bangladeshi</td>
<td>11 Bangladeshi</td>
</tr>
<tr>
<td>11 Any other Asian background (write in)</td>
<td>12 Chinese</td>
<td>13 Any other Asian background (write in)</td>
</tr>
<tr>
<td><strong>Black or Black British</strong></td>
<td>Black/African/Caribbean/Black British</td>
<td></td>
</tr>
<tr>
<td>5 Black-Caribbean</td>
<td>12 Caribbean</td>
<td>14 African</td>
</tr>
<tr>
<td>6 Black-African</td>
<td>13 African</td>
<td>15 Caribbean</td>
</tr>
<tr>
<td>7 Black Other (write in)</td>
<td>14 Any other Black background (write in)</td>
<td>16 Any other Black/African/Caribbean background</td>
</tr>
<tr>
<td><strong>Chinese or other ethnic group</strong></td>
<td>Other ethnic group</td>
<td></td>
</tr>
<tr>
<td>8 Chinese</td>
<td>15 Chinese</td>
<td>17 Arab</td>
</tr>
<tr>
<td>9 Any other ethnic group (write in)</td>
<td>16 Any other ethnic group (write in)</td>
<td>18 Any other ethnic group (write in)</td>
</tr>
</tbody>
</table>
Table 2 Evolution of ethnic categories used on the Census forms for Scotland from 1991-2011

<table>
<thead>
<tr>
<th>1991</th>
<th>2001</th>
<th>2011</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>1 White</strong></td>
<td><strong>White</strong></td>
<td><strong>White</strong></td>
</tr>
<tr>
<td>1 Scottish</td>
<td>Scottish</td>
<td></td>
</tr>
<tr>
<td>2 Other British</td>
<td>English</td>
<td></td>
</tr>
<tr>
<td>3 Irish</td>
<td>Welsh</td>
<td></td>
</tr>
<tr>
<td>4 Any other White background (write in)</td>
<td>Northern Irish</td>
<td>British</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Irish</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Gypsy/Traveller</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Polish</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Other white ethnic group (write in)</td>
</tr>
<tr>
<td><strong>Mixed</strong></td>
<td><strong>Mixed</strong></td>
<td></td>
</tr>
<tr>
<td>5 Any mixed background</td>
<td>Any mixed background</td>
<td></td>
</tr>
<tr>
<td><strong>Asian, Asian Scottish or Asian British</strong></td>
<td><strong>Asian, Asian Scottish or Asian British</strong></td>
<td></td>
</tr>
<tr>
<td>2 Indian</td>
<td>6 Indian</td>
<td>Indian</td>
</tr>
<tr>
<td>3 Pakistani</td>
<td>7 Pakistani</td>
<td>Pakistani</td>
</tr>
<tr>
<td>4 Bangladeshi</td>
<td>8 Bangladeshi</td>
<td>Bangladeshi</td>
</tr>
<tr>
<td>5 Chinese</td>
<td>9 Chinese</td>
<td>Chinese</td>
</tr>
<tr>
<td></td>
<td>10 Any other Asian background (write in)</td>
<td>Any other Asian background (write in)</td>
</tr>
<tr>
<td><strong>Black, Black Scottish or Black British</strong></td>
<td><strong>Black, Black Scottish, or Black British</strong></td>
<td></td>
</tr>
<tr>
<td>6 Black-Caribbean</td>
<td>11 Caribbean</td>
<td>Caribbean</td>
</tr>
<tr>
<td>7 Black-African</td>
<td>12 African</td>
<td>African</td>
</tr>
<tr>
<td>8 Black Other (write in)</td>
<td>13 Any other Black background (write in)</td>
<td>Any other Black background (write in)</td>
</tr>
<tr>
<td><strong>Other ethnic group</strong></td>
<td><strong>Other ethnic group</strong></td>
<td></td>
</tr>
<tr>
<td>9 Any other ethnic group (write in)</td>
<td>14 Any other background (write in)</td>
<td>Any other background</td>
</tr>
</tbody>
</table>
Table 3. Evolution of ethnic categories used on the Census forms for Northern Ireland 2001-2011

<table>
<thead>
<tr>
<th>2001</th>
<th>2011</th>
</tr>
</thead>
<tbody>
<tr>
<td>White</td>
<td>White</td>
</tr>
<tr>
<td>Chinese</td>
<td>Chinese</td>
</tr>
<tr>
<td>Irish Traveller</td>
<td>Irish Traveller</td>
</tr>
<tr>
<td>Indian</td>
<td>Indian</td>
</tr>
<tr>
<td>Pakistani</td>
<td>Pakistani</td>
</tr>
<tr>
<td>Bangladeshi</td>
<td>Bangladeshi</td>
</tr>
<tr>
<td>Black Caribbean</td>
<td>Black Caribbean</td>
</tr>
<tr>
<td>Black African</td>
<td>Black African</td>
</tr>
<tr>
<td>Black Other</td>
<td>Black Other</td>
</tr>
</tbody>
</table>